

**MEMORANDUM**

**TO:** Max Royle, City Manager

**FROM:** William Tredik, P.E. Public Works Director

**DATE:** August 11, 2021

**SUBJECT:** Resolution 2021-27 adjusting the residential solid waste and recycling non-ad valorem assessment fees, and  
Resolution 2021-28 modifying commercial solid waste and recycling fees.

**BACKGROUND**

On August 3, 2020, the City Commission modified the Chapter 10 of the City Code, clarifying the classification of condominiums and apartment complexes as commercial service premises. As part of a commercial service premises, dwelling units within condominiums are not subject to the current solid waste and recycling non-ad valorem assessment, and must be billed for services via a commercial rate structure. In order to ensure equity between dwelling units within commercial and residential services premises – and per the terms of chapter 10 of the City code – in August 2020 the City Commission established commercial solid waste and recycling fees by resolution and set the annual fee for dwelling units within condominium and apartment complexes at \$178, matching the residential non-ad valorem assessment.

At a June 17, 2021 Workshop, the City Commission discussed the FY 2022 non-ad valorem assessment for solid waste and recycling services and expressed a desire to increase the non-ad valorem annual assessment rate from \$178 to \$211 per year, broken down as follows:

Service	Existing Annual Assessment	Proposed Annual Assessment
Residential collection	\$87.00	\$103.00
Residential disposal	\$67.00	\$80.00
Residential recycling	\$24.00	\$28.00
<b>TOTAL</b>	<b>\$178.00</b>	<b>\$211.00</b>

This increase to the non-ad valorem assessment rate would reduce the percentage of residential solid waste and recycling services paid for by the general fund.

## **DISCUSSION**

In order to maintain equity between all types of dwelling units, it is necessary to increase the fee for those within condominium and apartment complexes to match the residential non-ad valorem assessment rate. Per Chapter 10 of the City Code, the commercial rates for solid waste and recycling services are to be set by resolution. Resolution 2021-28 revises the annual fee for dwelling units within Condominiums and Apartment Complexes to match the proposed fee per residential dwelling unit in the non-ad valorem assessment.

In past meetings, the City Commission also expressed a desire that fees for residential solid waste and recycling not exceed those for commercial services. The current minimum annual commercial rate (non-dwelling unit) is \$260, based upon a weekly fee of \$5.00 for one (1) 64-gallon cart. The proposed increase to the residential non-ad valorem assessment closes the gap between residential and commercial considerably, requiring a reexamination of the commercial rates for businesses.

Accurately estimating the cost per commercial customer presents a challenge due to the variability in solid waste volume among businesses. It is reasonable to assume, however, that the cost to provide weekly service for a single 64-gallon commercial cart is similar in cost to providing weekly service to a typical residential dwelling unit. As discussed in the June 17<sup>th</sup> workshop, the cost per dwelling unit is forecast to be between \$305 and \$330 in the upcoming fiscal year. Based upon the above comparison, the actual cost to provide service to a single 64-gallon cart exceeds the fees collected within the current commercial fee structure.

In order to better distribute the reduction of general fund dependence between dwelling units and businesses, staff recommends the commercial fees be amended as follows:

Service Provided	Existing Fee	Proposed Fee	Annual Change
64-gallon cart service (per cart)	\$5.00/week	\$5.50/week	\$26.00
96-gallon cart service (per cart)	\$7.50/week	\$8.25/week	\$39.00
Additional recycling bins (per bin)	\$1.00/week	\$1.50/week	\$26.00
Additional yard trash	\$8.00/CY	\$9.00/CY	N/A
Additional construction debris	\$15.00/CY	\$20.00/CY	N/A
Commercial white goods*	\$50/item	\$60/item	N/A
Container Impoundment Fee	\$20.00/container	\$25.00/container	N/A

\* white goods collected free of charge for up to 2 per week to a maximum of 10 per year

The above items with an annual fee change of N/A are collected intermittently and thus cannot be calculated on an annual basis.

## **ACTIONS REQUESTED**

1. Pass Resolution 2021-27 setting the FY 2022 residential solid waste and recycling non-ad valorem assessment rates as follows:

Service	Proposed Annual Assessment
Residential Collection	\$103.00
Residential Disposal	\$80.00
Residential Recycling	\$28.00
<b>TOTAL</b>	<b>\$211.00</b>

2. Pass Resolution 2021-28 modifying commercial solid waste and recycling fees

**RESOLUTION NO: 2021-27**

**CITY OF ST. AUGUSTINE BEACH  
ST. JOHNS COUNTY**

**RE:   UPDATING RESIDENTIAL  
SOLID WASTE COLLECTION, DISPOSAL  
AND RECYCLING NON-AD VALOREM  
ASSESSMENTS**

**WHEREAS**, the City Commission of the City of St. Augustine Beach funds a portion of solid waste collection, disposal and recycling services through a non-ad valorem assessment, and

**WHEREAS**, the City Commission of the City of St. Augustine Beach established the annual residential non-ad valorem assessment ranges for solid waste collection at \$75 to \$175; solid waste disposal at \$50 to \$150; and recycling services at \$0 to \$50, and

**WHEREAS**, the current non-ad valorem assessments for solid waste collection, disposal and recycling are below the cost to provide said services, and below the established maximum of the ranges for each service, and

**WHEREAS**, the City Commission of the City of St. Augustine Beach desires to increase the annual residential non-ad valorem solid waste collection, disposal and recycling assessments within the established ranges to fund an increased portion of the costs to provide said services.

**NOW THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE  
CITY OF ST. AUGUSTINE BEACH, FLORIDA, IN REGULAR SESSION ASSEMBLED:**

The City Commission of the City of St. Augustine Beach hereby updates and adopts residential solid waste collection, disposal and recycling non-ad valorem annual assessment rates as follows:

Service	Annual Assessment
Residential Solid Waste Collection	\$103
Residential Solid Waste Disposal	\$80
Recycling	\$28
TOTAL	\$211

**RESOLVED AND DONE**, this 11<sup>nd</sup> day of August 2021 by the City Commission of the City of St. Augustine Beach, St. Johns County, Florida

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Margaret England, Mayor

ATTEST:

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Max Royle, City Manager

**RESOLUTION NO: 2021-28**

**CITY OF ST. AUGUSTINE BEACH  
ST. JOHNS COUNTY**

**RE:   UPDATING FEES RELATED TO  
COMMERCIAL SOLID WASTE  
COLLECTION, DISPOSAL AND  
RECYCLING**

**WHEREAS**, the City Commission of the City of St. Augustine Beach has passed an ordinance authorizing that commercial solid waste collection, disposal and recycling fees be established by resolution; and

**WHEREAS**, the City Commission of the City of St. Augustine Beach adopted Resolution 20-09, establishing commercial garbage and trash collection and disposal fees; and

**WHEREAS**, the City Commission desires, from time to time, to adjust the commercial service premises fees to better reflect the cost to provide services;

**NOW THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE  
CITY OF ST. AUGUSTINE BEACH, FLORIDA, IN REGULAR SESSION ASSEMBLED:**

The City Commission of the City of St. Augustine Beach hereby updates and adopts the fees for commercial solid waste collection, disposal and recycling as contained within **Exhibit “A”**, which is attached hereto.

**RESOLVED AND DONE**, this 11<sup>nd</sup> day of August 2021 by the City Commission of the City of St. Augustine Beach, St. Johns County, Florida

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Margaret England, Mayor

ATTEST:

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Max Royle, City Manager

## **Exhibit "A"**

### **City of St. Augustine Beach Schedule of Fees Commercial Garbage and Collection Services**

<b>Item</b>	<b>Fee</b>
<b><u>Commercial Garbage Fees</u></b>	
64-gallon cart (base fee)	\$5.50 per purchased cart per week
96-gallon cart (base fee)	\$8.25 per purchased cart per week
Two pickups per week	Calculated base fee x 2
Unauthorized container	\$11.00 per container per pickup
Uncontainerized garbage	\$8.25 per 64-gallon cart equivalent volume
<b><u>Commercial Recycling</u></b>	
Recycling	\$0 for up to 1 bin per week
Additional Recycling bins	\$1.50 per additional bin per week
<b><u>Commercial Garden Trash</u></b>	
Garden Trash	\$0 for up to 2 cubic yards per week
Additional yard waste volume	\$9 per additional cubic yard
<b><u>Commercial Trash or Construction Debris</u></b>	
Trash or construction debris	\$0 for up to 2 cubic yards per week
Additional volume	\$20 per additional cubic yard
<b><u>Commercial White Goods</u></b>	
White Goods	\$0 for 2 items per week
Additional white good items	\$60 per item above ten (10) in a calendar year
<b><u>Condominium and Apartment Complex Fees</u></b>	
Offices, clubhouses or other non-dwelling unit areas	As specified above
Solid waste collection, disposal and recycling for dwelling units	\$211.00 per year per dwelling unit
<b>Container Impoundment Return Fee</b>	<b>\$25 per container</b>